



SYNERGY

AN INSTITUTE FOR CIVIL SERVICES EXAMINATION

UPSC (MAINS) EXAM 2019 PUBLIC ADMINISTRATION

PAPER-I

Time Allowed: Three Hours

Maximum Marks: 250

Question Paper Specific Instructions

Please read each of the following instructions carefully before attempting questions: There are EIGHT questions divided in TWO SECTIONS and printed both in HINDI and in ENGLISH.

Candidate has to attempt FIVE questions in all.

Questions no. 1 and 5 are compulsory and out of the remaining, any THREE are to be attempted choosing at least ONE from each section.

The number of marks carried by a question /part is indicated against it.

Answers must be written in the medium authorized in the Admission Certificate which must be stated clearly on the cover of this Question-cum-Answer (QCA) Booklet in the space provided. No marks will be given for answers written, in a medium other than the authorized one.

Word limit in questions, wherever specified, should be adhered to.

Attempts of questions shall be counted in sequential order. Unless struck off, attempt of a question shall be counted even if attempted partly. Any page or portion of the page left blank in the Question-cum-Answer Booklet must be clearly struck off.

SECTION A

Q.1 Answer the following in about 150 words each : 10x5=50

- (a) "Public Administration is constantly being reinvented because it is contextual." Elaborate. 10
- (b) "Bureau pathology denigrates competence in organizations." Explain. 10
- (c) "If there is ever to be a science of Public Administration it must derive from an understanding of man's behaviour." Explain. 10
- (d) "Chester Barnard in 'The Functions of the Executive' injected 'the social' in the study of organization. Explain in this context how the executive is expected to play a much greater role than a manager." 10
- (e) "Delegated legislation has become a strategic tool in the hands of the executive despite its utility." Comment. 10

- Q.2 (a) "Governance is neither a paradigm nor a panacea for all the ills of government. It may be a more useful approach when other methods fail in providing public service. Critically evaluate. 20
- (b) With the entry of the concept of 'good governance' the discipline of Public Administration has shed its statist character. Explain. 15
- (c) Has New Public Management failed in promoting a democratic polity? Analyse in the contexts of individual as a citizen and individual as a customer. 15

For Feedback, write to synergyias143@gmail.com

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- Q.3 (a) “Globalization has constructed the administrative state to save and serve corporate power structure.” Discuss how transnational corporations impact government and public administration in the contemporary era. 20
- (b) Red light and Green light theories provide contrasting approaches to the role of administrative law.” Which of the two theories will be effective in achieving the objectives of administrative law? Justify your choice. 15
- (c) The advent of the regulatory regimes indicates the demise of the arbitrator state.” Comment. 15
- Q.4 (a) Contingency theory of organization is founded on the interplay of ‘external fit’ and ‘internal fit’. Discuss. 20
- (b) Mary Parker foiled traced the foundational value of business and enterprise on her way understand the organism of governmental machinery. Comment. 15
- (c) “Media, the fourth estate, is in chains.” Examine the statement in the context of governmental accountability. 15

SECTION B

Q.5 Answer the following in about 150 words each: 10x5=50

- (a) Contractualism has become a favourite policy of the neoliberal forces, but not without its share of controversy. Argue. 10
- (b) The failure to discard its elitist character and west-centric orientation has led to the decline of Comparative Public Administration. Explain. 10
- (c) “Maximum social gain” in public policy making is an attractive goal which is rarely found in practice. Discuss. 10
- (d) A narrow view of information comes in the way of successful implementation of MIS in organizations. Analyse. 10
- (e) Has e-governance led to debureaucratization and decentralization ? Assess its impact on bureaucratic inertia. 10
- Q.6 (a) “Development dynamics is marked by a dilemma: the concept of development has a built-in participatory orientation but the practice of development has been inherently exclusionary.” Discuss. 20
- (b) A more effective system of performance appraisal should acknowledge the subjective elements in it and be less obsessed with the objective criteria. Elucidate. 15
- (c) Is William Niskanen’s “Budget Maximising Model” relevant today? Argue. 15
- Q.7 (a) Performance measurement remains an emerging issue but it is relegated to exclusively monitor and assess the use of funds. In light of the statement discuss various nonfinancial parameters of performance measurement to evaluate public sector organizations. 20
- (b) The imperatives of administrative ethics are necessarily an antidote to “I was only obeying the orders” argument by public officials. Explain. 15
- (c) Discuss the major areas of change in the Tax-Reforms of the post liberisation era. How do you justify the importance of the direct tax reform in this context? 15



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- Q.8 (a) In a society marked by social inequity and gender inequality women self-help groups are bound to play a marginal role. Do you agree? Give reasons for your answer. 20
- (b) In the era of increasing stress on productivity work study provides the road ahead for the administrators. Identify the positive attributes of work study in the light of the statement. 15
- (c) In the absence of a merit-based, fair and objective civil service a more partisan and corrupt government will emerge. Is the statement justified? Give reasons. 15



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